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United States General Accounting Office Washington, DC 20548

Office of General Counsel

[Protests Involving Army Contract Award]
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In Reply Refer to: 8-195956.4

The Komorable John Birerd Member, United States Novse of Representatives Svanston Civic Center 2166 Ridue Avenue Counston, Milmois 50204

Dear Mr. Porter:

This is in reply to your request of July 16, 1988 in which you waked that we respond to certain reservations expressed by Bernard Padgett, president of Werner-Serbison-Padyett (SSP), regarding a procurement of racquetball courts by the Army Cores of Engineers. AGCO0305 This procurement involved a solicitation, a cancellation of that colicitation and a resolicitation before award was made to <u>World Courts, Inc. on June 27, 1930. It also</u> involved three protests. Pirst, WEP's protest of a proposed award to Bood Export, Inc. (Reed) was sustained in our decision of January 23, 1980. Reed argued that ANP's bid contained infirmities similar to its own and that if Reed could not receive the award, neither should WIP. Reed then protested the proposed sward of a contract to Goverer, Reed's protest was withdrawn without a decision by as when the initial solicitation was cauceled and the requirement was resolicited with amended specifications. In a third protest, WEF objected to the candellation. This protest resulted in our decision of July 21, 1988, in which we held that the Army had an adequate basis for its cascellation of the first solicitation. Copies of our two decisions are enclosed.

The record on these protests was thoroughly reviewed and we found no evidence to support MMP's belief that it was "intentionally bypassed" by the Corps of Engineers. WMP's first protest was sustained because Reed's low bid was not responsive to the solicitation and several procedural deficiencies in the procurement were pointed out to the Army. No decision was rendered on Reed's protest harause it was withdrawn before the record was developed



and because the original solicitation was canceled. In our decision denying WEP's protest of the cancellation, we pointed out that contracting officers have broad discretion in deciding whether to cancel a solicitation and that we will not overturn such a decision unless there is an abuse of discretion. In this case, we found no abuse of discretion because an adequate basis for cancellation existed.

We believe Mr. Padgett places undue significance upon the Army's award of the contract before our decision on WMP's second protest. Defense Acquisition Regulation 5 2-407.8 permits an agency to award a contract pending our decision on a protest when the items are urgently required, delivery will be unduly delayed, or a prompt award will otherwise be advantageous to the Government. Such a determination must be approved at an appropriate level above the contracting officer and in accordance with Departmental procedures. In this case, the Deputy Assistant Secretary of the Army (Acquisition) granted his approval before the early award was made. Such approvals are not uncommon, especially where, as here, previous protests have held up a procurement for many months.

Sincerely yours,

Harry R. Van Cleve

For Milton J. Socolar General Counsel

Enclosures